

#### Environmental, Planning, and Engineering Consultants

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# Memorandum

**To:** Town of Washington Planning Board

**From:** AKRF, Inc.

**Date:** March 29, 2024

**Re:** Gonsalves Special Permit – 3707 Route 44

cc: Ray Gonsalves, Allan Rappleyea (Applicant)

Kyle Barnett, Joseph Eriole (PB Attorney)

AKRF, Inc. (AKRF) has reviewed the following documents and plans for the above referenced application:

- Planning Board Application dated 1/29/24.
- Owner's Affidavit notarized 1/29/24.
- Disclosure of Business Interest notarized 1/29/24.
- Owner's Endorsement notarized 1/22/24.
- Aerial Map from Dutchess County Parcel Access, dated January 2024.
- Short EAF, dated 1/29/24.
- Property Survey prepared by Harry J. Bly (undated)
- Property Deed
- Letters of Support

#### PROJECT DESCRIPTION

The Applicant, Ray Gonsalves, is requesting approval of a special use permit to facilitate the relocation of an existing business and related change in occupancy of an existing commercial building in the Town's Hamlet Mixed Use (HM) zoning district. The subject property is located at 3707 Rt 44 (tax parcel 135889-6865-03-393396-0000), is approximately 1-acre in size and contains a two-story commercial structure (most recently utilized as an auto repair garage), an accessory shed, and parking area. According to the application, the 2nd floor of the existing commercial building contains an apartment. The Applicant is the owner of Ray's Custom Training (a fitness gym meeting the definition of a "service business" per the Town Zoning Code) which is an existing business currently located at 3700 Route 44 (approximately 150 feet to the west of the subject property). The Applicant is proposing to relocate the training business from 3700 Route 44 to the subject property. According to the Town's Zoning Code, a service business use is permitted by special permit in the HM zone. While the most recent use of the subject property (auto repair garage) is also defined as a service business and no building expansion appears to be proposed, the Town's Building Inspector has instructed the Applicant that approval of a special permit will be required since the nature of

the use will be different and any interior work required to comply with New York State Building Code will require an inspection by the Building Department prior to a Certificate of Occupancy being obtained.

## **COMMENTS**

#### APPLICATION COMPLETENESS

- 1. The subject property is within 500 feet of an agricultural district (AD 21). The Applicant should complete and submit the required Agricultural Data Statement for the Town's files.
- 2. The Consent to Inspection form was not included in the application materials. The Applicant should complete and submit this form for the Town's files.

### CODE COMPLIANCE

3. A "service business" is permitted with a special permit in the HM district per Zoning Code Appendix A. The Zoning Code defines "service business" as:

SERVICE BUSINESS: A business or non-profit organization that provides services to the public, either on or off the premises, including but not limited to arts instruction or studio, building, electrical, plumbing, and landscape contracting, business and educational services, catering, health club, house cleaning services, lock smith, photocopying, repair and restoration services, tailoring, typing, and word processing.

As the proposed use is similar to a health club offering personal training services (by appointment), AKRF concurs with this use classification.

- 4. A public hearing is required for all special permit applications per Zoning Code Section 475.
- 5. Per Zoning Code Section 472:

"[a]n application for a special permit shall be accompanied by plans and other descriptive matter sufficient to clearly portray the intentions of the applicant. Such plan shall show the location of all buildings, parking areas, traffic access and circulation drives, open spaces, landscaping, and any other pertinent information that may be necessary to determine whether or not the proposed special use meets the requirements of this Local Law."

However, based on the nature of the planned use and work to be completed at the property, the Planning Board can waive site plan review requirements for this application, pursuant to Section 472 of the Code, which states the following:

"The special permit plan shall also meet the requirements for site plans as stated in Section 483 of this Local Law <u>unless in the discretion of the Planning Board</u> or Zoning Board of Appeals, as the case may be, selected site plan requirements shall not be required for certain types of special permit use applications."

While Section 472 also requires that the special permit site plan meet the requirements for site plan approval under Section 483, Section 483 also grants the Planning Board discretion to waive certain site plan requirements for proposals that will have a minimal impact on surrounding properties.

The Planning Board should discuss the applicability of formal site plan review on this application.

6. According to the Applicant, the existing building will remain, and no expansion is proposed. The 2nd floor apartment will either remain or be converted for additional training space. While the frontage of the subject property contains a parking lot, the Applicant is exploring adding a similarly sized gravel parking area to the rear of the building, and requiring parking in the rear, primarily for safety purposes. Since the area behind the building is currently lawn, some site disturbance appears to be necessary to relocate the parking area. Unless this work has already been completed, Section 335.1 of the Zoning Code would be applicable, which states that "a separate soil erosion and sediment control plan shall be submitted to the Planning Board with any application for a site plan approval when the disturbed

area is cumulatively more than one-half acre, or within any application to strip topsoil, regardless of acreage." The Planning Board has the option to approve any proposed erosion and sediment control measures as part of this application, rather than having the Applicant return to the Planning Board for a separate erosion/sediment control approval. The submitted application does not include a separate soil erosion and sediment control plan. However, an area of disturbance (including approximate size, number of parking spaces it will provide) and notes on proposed erosion/sediment controls during construction (silt fences, etc.) can be added to the survey/special permit plan drawing to satisfy this requirement and the Planning Board's responsibilities. It is recommended that the Applicant submit this information to the board for review.

- 7. Required off-street parking and loading: The proposed use does not fall within any of the categories provided in Appendix C of the Town's Zoning Code (off-street parking and loading schedule). In such cases, per the Code, "reasonable and appropriate off-street parking requirements shall be determined" by the Planning Board, "which shall consider all factors entering into the parking needs of each such case..."
  - The proposed use offers personal training services by appointment. According to the Applicant, the existing operation does not experience a demand higher than approximately 8 parking spaces at a time. This includes simultaneous appointments for up to four trainers. If the 2nd floor apartment is to remain, it will require two parking spaces per the Code. The Applicant should therefore demonstrate that parking for up to 10 vehicles can be accommodated on-site. The Planning Board may ask for additional information in order to finalize a determination on parking.
- 8. According to the Town's wetland map and Dutchess Parcel Access, the subject property does not contain any wetlands, and the planned work would fall beyond 100 feet of any mapped wetlands and areas of hydric soils. No wetland permit should be necessary in connection with this application.
- 9. Section 313.2 of the Zoning Code limits new non-residential development in the HM district. However, the Planning Board has previously considered applications for a change in use from one non-residential use to another in the HM zone and has determined, through advice from counsel, that such a change is not considered a "new" use, even if a period of vacancy precedes the latest non-residential use. It is unclear if the space in question was vacant prior to this current application, and for how long. Regardless, Section 313.2 should not apply to this proposal.

# REFERRALS

10. The subject parcel is within 500 feet of a State road (Route 44), a County Road (N. Mabbettsville Road / CR 98) and a farm operation in an Agricultural District (AD 21). This application is therefore subject to referral under General Municipal Law (GML) 239-m, which requires referral to the Dutchess County Planning Department. Under the terms of the Town's Referral Reduction Agreement with Dutchess County, special permits for nonresidential uses are <u>not</u> exempt from the GML 239-m referral and review process. The County is required to respond within 30 days of receipt.

# ENVIRONMENTAL REVIEW (SEQRA)

11. This application is considered a Type II Action under the State Environmental Quality Review Act (SEQRA), which requires no environmental review or submission of an Environmental Assessment Form. The applicable Type II citation is as follows:

"6 NYCRR 617.5(c)(18) — reuse of a residential or commercial structure, or of a structure containing mixed residential and commercial uses, where the residential or commercial use is a permitted use under the applicable zoning law or ordinance, including permitted by special use permit, and the action does not meet or exceeds any of the thresholds in section 617.4 of this Part"

## RECOMMENDATION

At the April 2, 2024 Planning Board meeting, AKRF recommends that the Planning Board discuss the application and consultant comments, classify the application as Type II under SEQRA (6 NYCRR 617.5(c)(18)), authorize the Secretary to refer the application materials to Dutchess County Planning (pursuant to GML 239-m), and set the public hearing for May 7, 2024 if prepared to do so.